

UNITED STATES DISTRICT COURT
EASTERN DISTRICT OF CALIFORNIA

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AREZOU MANSOURIAN; LAUREN
MANCUSO; NANCY NIEN-LI CHIANG;
CHRISTINE WING-SI NG; and all
those similarly situated,

NO. CIV. S 03-2591 FCD EFB

Plaintiffs,

v.

MEMORANDUM AND ORDER

BOARD OF REGENTS OF THE
UNIVERSITY OF CALIFORNIA AT
DAVIS; LAWRENCE VANDERHOEF;
GREG WARZECKA; PAM GILL-
FISHER; ROBERT FRANKS; and
LAWRENCE SWANSON,

Defendants.

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This matter is before the court on motions for summary
judgment, brought pursuant to Federal Rule of Civil Procedure 56,
filed by defendants Larry¹ Vanderhoef ("Vanderhoef"), Greg
Warzecka ("Warzecka"), Pam Gill-Fisher ("Gill-Fisher"), and

¹ Defendants assert that defendant Larry Vanderhoef was
erroneously sued as Lawrence Vanderhoef.

Robert Franks ("Franks") (collectively "defendants" or "UCD").² Plaintiffs Arezou Mansourian ("Mansourian"), Lauren Mancuso ("Mancuso"), and Christine Wing-Si Ng ("Ng") (collectively "plaintiffs")³ oppose the motion. For the reasons set forth below,⁴ defendants' motions for summary judgment are DENIED.

BACKGROUND⁵

A. Factual Background

Plaintiffs Mansourian, Mancuso, and Ng were all students at University of California, Davis. Plaintiff Mansourian entered UCD in the fall of 2000 and graduated in June 2004. (VUF ¶ 26.) Plaintiff Mancuso entered UCD in the fall of 2001 and received her degree in September 2006. (VUF ¶ 33.) Plaintiff Ng entered

² Defendant Lawrence "Larry" Swanson withdrew his motion for summary judgment after the parties filed a Stipulation and Proposed Order re. Dismissal of all claims against him.

³ Plaintiff Nancy Nien-Li Chiang voluntarily dismissed all claims in this action on June 12, 2007. (See Mem. & Order (Docket #195), filed July 12, 2007.)

⁴ Because oral argument will not be of material assistance, the court orders the matter submitted on the briefs. E.D. Cal. L.R. 230(g).

⁵ Unless otherwise noted, the facts contained herein are undisputed. (See Reply to Pls.' Stmt. of Additional Disputed Facts ("PDF"), filed Nov. 24, 2010; Reply to Pls.' Opp'n to Def. Vanderhoef's Stmt. of Undisputed Facts ("VUF"), filed Nov. 24, 2010; Reply to Pls.' Opp'n to Def. Warzecka's Stmt. of Undisputed Facts ("WUF"), filed Nov. 24, 2010; Reply to Pls.' Opp'n to Def. Gill-Fisher's Stmt. of Undisputed Facts ("GUF"), filed Nov. 24, 2010; Reply to Pls.' Opp'n to Def. Franks' Stmt. of Undisputed Facts ("FUF"), filed Nov. 24, 2010.) Where the facts are disputed, the court recounts plaintiffs' version of the facts.

The court notes that both plaintiffs and defendants filed numerous objections to various aspects of evidence submitted in support of and in opposition to the motion for summary judgment. Except where otherwise noted herein, the court finds the parties' objections either without merit or irrelevant to the court's findings. As such, the parties' objections are OVERRULED.

1 UCD in 1998 and graduated in September 2002. (VUF ¶ 30.) Each
2 of the plaintiffs wrestled in high school and attended UCD, in
3 large part, to wrestle. (PDF ¶ 2.)

4 At the time plaintiffs entered UCD, there had been a
5 wrestling program available to women at UCD. (PDF ¶ 3.)
6 Plaintiffs contend that there was a long-standing women's varsity
7 wrestling program at UCD. (PDF ¶ 3.) Defendants contend that
8 there was a single wrestling program in which women participated
9 at various times. (PDF ¶ 3.) However, all parties agree that
10 women wrestlers, including plaintiffs, were listed as varsity
11 athletes on participation lists, roster lists, and in the Aggie
12 Open⁶ programs. (PDF ¶ 13.) UCD women wrestlers, including
13 plaintiffs, competed in open meets, but did not compete in NCAA
14 competitions.⁷ (PDF ¶ 3.) Men and women competed against their
15 respective sex, not each other; women wrestlers used women's
16 freestyle rules rather than men's collegiate rules. (PDF ¶¶ 5-
17 6.) Women wrestlers, including plaintiffs, also received
18 benefits of varsity status, such as highly qualified coaching,
19 attention unique to the needs of women wrestlers, lockers,
20 training services, academic support services, and laundry
21 services. (PDF ¶¶ 6, 11-12.) They attended the end of the year
22 team banquet and received honors from the coach. (PDF ¶ 14.)

26 ⁶ The Aggie Open was an annual wrestling tournament, in
27 which UCD sponsored a women's division. (PDF ¶ 7.)

28 ⁷ Plaintiffs were required to submit NCAA certification
paperwork. (PDF ¶ 15.)

1 In 2000, all women were removed from the wrestling program
2 after UCD imposed a roster limit⁸ for the wrestling team. (PDF ¶
3 16.) Plaintiffs assert that the UCD athletic department
4 administration instructed Michael Burch ("Burch"), the wrestling
5 coach, to remove the women from the wrestling team. (PDF ¶ 16.)
6 Defendants contend that Burke made the decision to remove women
7 from the team because they were not competitive. (PDF ¶ 16.)

8 Despite their removal from the roster, plaintiffs were
9 permitted to continue practicing with the wrestling team. (PDF ¶
10 16.) After Mansourian was injured during a practice in January
11 2001 and sought assistance from a varsity trainer, defendant
12 Warzecka told plaintiffs they could present a potential liability
13 to UCD if they continued to practice with the team because they
14 were not on the varsity roster and thus, not covered by the
15 insurance plan. (PDF ¶¶ 17-19.) Plaintiffs assert that Warzecka
16 directed them not to participate in wrestling. (PDF ¶¶ 18-19.)
17 Plaintiffs were devastated that their wrestling opportunities
18 were eliminated. (PDF ¶ 20.)

19 Subsequently, plaintiffs filed a number of complaints with
20 the athletic department administration and the U.S. Department of
21 Education's ("DOE") Office for Civil Rights ("OCR").⁹ (PDF ¶
22 21.) At the same time, soon after the OCR complaints were filed,

23
24 ⁸ In November 1998, UCD stated a roster management
25 program, which imposed an upper maximum or "cap" on the number of
26 athletes on each men's intercollegiate team. (WUF ¶ 14.)
27 Defendants asserts that the dual goals of the roster cap was to
28 reduce a significant budget deficit and to continue an effort at
reaching proportionality between gender enrollment and gender
participation in athletics. (WUF ¶ 14.)

⁹ OCR is the division of the United States Department of
Education charged with enforcing Title IX.

1 UCD fired Burch for his support of women's wrestling. (PDF ¶
2 27.)

3 Each of the individual defendants was bombarded by public
4 outcry protesting the removal and continued exclusion of women
5 from the varsity wrestling team. (PDF ¶ 28.) Students, the
6 student government, UCD employees, parents, members of the
7 public, and legislators expressed concerns that defendants'
8 actions toward plaintiffs were unfair and discriminatory. (PDF ¶
9 29.) Specifically, Assemblywoman Helen Thomson ("Thomson")
10 challenged UCD's efforts to demote the women wrestlers to club
11 status as "separate but equal" treatment and threatened to
12 withhold a significant source of funding on a UCD building in
13 protest.¹⁰ (PDF ¶ 29.)

14 In May 2001, UCD reinstated plaintiffs to the wrestling team
15 by placing them on the roster. (PDF ¶ 30.) While plaintiffs
16 were allowed to practice with the team and participate in open
17 meets, there were no opportunities for plaintiffs to compete in
18 May 2001. (PDF ¶ 30.)

19 In June 2001, defendant Vanderhoef met with Thomson to
20 discuss the issues raised in the May 3 letter. (PDF ¶ 15.)
21 Thomson also met with defendant Gill-Fisher, who explained the
22 athletic department's position on the issue of women wrestlers.

23
24 ¹⁰ Specifically, on May 3, 2001, Thomson wrote a letter to
25 the Chancellor, expressing concern over purported discrimination
26 against female wrestlers. (VUF ¶ 11.) Vanderhoef did not learn
27 about the letter until sometime after it was sent to him. (VUF ¶
28 12.) When Thomson did not receive a response, she wrote a letter
to the Chair of the Assembly Budget Committee asking that he
remove the UCD Sciences Laboratory Building from the Budget Bill.
(VUF ¶ 13.) However, the funding was never in danger of being
pulled. (VUF ¶ 13.)

1 (PDF ¶ 16.) On June 13, 2001, Vanderhoef had a letter delivered
2 to Thomson (1) setting forth the campus' plan for sustaining
3 opportunities for women in sports; (2) explaining why UCD could
4 not comply with Thomson's request to eliminate the roster cap for
5 the wrestling team; (3) offering to convene a blue ribbon
6 committee of nationally recognized authorities on Title IX to
7 review UCD's intercollegiate athletic program with respect to its
8 compliance with Title IX, with an emphasis on how the campus was
9 handling women's wrestling; and (4) asking her to join with him
10 in making a public statement in support of the campus' athletic
11 program and defendants Warzecka and Gill-Fisher, for their
12 accomplishments in the area of college athletics. (VUF ¶ 17.)
13 The proposal to have a blue ribbon committee review UC Davis'
14 intercollegiate athletic program in regard to its compliance with
15 Title IX and the manner in which it was handling women's
16 wrestling was made at the suggestion of Donna Lopiano, a
17 recognized expert in Title IX issues who had been contacted by
18 Gill-Fisher. (VUF ¶ 18.) After the letter was sent, Thomson had
19 no further meetings with Vanderhoef regarding these issues. (VUF
20 ¶ 18.) The proposed blue ribbon committee on UCD's Title IX
21 compliance was never convened. (VUF ¶ 18; PDF ¶ 74.)

22 In September and October 2001, the OCR, without consultation
23 with plaintiffs, negotiated with defendants a "voluntary
24 resolution" of plaintiffs' OCR complaints. (PDF ¶ 31.) UCD
25 agreed to reinstate the women on the team as a resolution of
26 plaintiffs' complaints, conditioned on plaintiffs' ability to
27 compete against men for slots in the wrestling program. (PDF ¶
28 32.) UCD's purported reason for requiring women to wrestle-off

1 against men, using men's wrestling rules, (the "wrestle-off
2 policy") was because the places on the team were limited by
3 roster caps. (PDF ¶ 34.) Plaintiffs inquired whether, as
4 females, they would have to comply with a roster cap, which was
5 intended to limit the number of men participating in order to
6 move toward gender equity in participation opportunities; the
7 women were told that they would have to comply with the male
8 roster caps.¹¹ (PDF ¶ 35.)

9 In the fall of 2001, Mansourian, Ng, and Mancuso attended
10 wrestling practices with the team. (PDF ¶ 39.) Plaintiffs
11 contend that at practice, the new head wrestling coach, Lennie
12 Zalesky, was hostile to the women and did not provide them with
13 any coaching, tips, or support. (PDF ¶ 40.) Mansourian asserts
14 that she stopped attending practices because she felt unwelcome
15 and humiliated. (PDF ¶ 41.) Subsequently, under the new
16 wrestle-off policy, Ng wrestled against Mancuso, who beat her.
17 Mancuso then wrestled off against a male wrestler, who beat her.
18 (PDF ¶ 42.) As a result, all plaintiffs were eliminated from the
19 varsity wrestling program. (PDF ¶ 43.)

20 **B. Individual Defendants**

21 Defendants Vanderhoef, Franks, Gill-Fisher, and Warzecka are
22 all employees of the UCD who had responsibilities regarding the
23 oversight of administration and operation of athletics at UCD.
24 (PDF ¶ 1.) Each of these defendants is a state actor. (PDF ¶
25 1.)

26
27
28 ¹¹ Roster caps have not been applied to any women's team
at UCD. (PDF ¶ 37.)

1 Defendant Vanderhoef served as the Chancellor for the
2 University of California, Davis from 1994 through August 16,
3 2009. (VUF ¶ 2.) The Chancellor is the chief campus officer and
4 is responsible for the organization and operation of the campus.
5 The Chancellor is authorized to delegate responsibilities to a
6 wide variety of administrators. (VUF ¶ 3.) However, Vanderhoef
7 was ultimately responsible for UCD's athletic program and
8 compliance with gender equity requirements. (PDF ¶ 65.)

9 During the 2000-2001 academic year, Judy Sakaki ("Sakaki")
10 was the Vice Chancellor for Student Affairs and defendant Franks
11 was the Associate Vice Chancellor for Student Affairs at UCD.
12 (VUF ¶ 4.) Sakaki and Franks, along with the campus Athletic
13 Director, were responsible for the intercollegiate athletic
14 program, including decisions relating to coaches, the selection
15 of sports sponsored at the intercollegiate level, and sports
16 conference issues. (VUF ¶ 4.) The Vice Chancellor or her
17 designees were also responsible for overseeing Title IX
18 compliance. (VUF ¶ 5.) Vanderhoef relied on Dennis Shimek
19 ("Shimek"), UCD's Title IX compliance officer to oversee and
20 handle Title IX issues, including complaints from students. (PDF
21 ¶ 68.) However, although day-to-day decisions were delegated,
22 Vanderhoef tracked UCD's Title IX compliance and met frequently
23 with officials regarding gender equity. (PDF ¶ 66.) Indeed,
24 Vanderhoef testified that the "buck" stopped with him. (PDF ¶
25 67.)

26 Defendant Franks was a senior administrator at UCD from 1994
27 to 2004 charged with oversight of the athletic department and
28 actively involved in the events at issue in this case. (PDF ¶

1 76.) As the Associate Vice Chancellor for Student Affairs,
2 Franks directly supervised and met weekly with the Athletic
3 Director. (PDF ¶ 77.) Among his other responsibilities, Franks
4 was responsible for ensuring that men and women were treated
5 equally in the athletic department, including evaluating whether
6 the department was providing equitable participation
7 opportunities for female students. (PDF ¶¶ 79, 84.) Between
8 1994 and 2004, Franks participated in committees that evaluated
9 the issue of gender equity in UCD's athletic department. (PDF ¶
10 83.) Franks also carefully reviewed UCD's Equity in Athletics
11 Disclosure Act ("EADA") Reports which quantified how many
12 participation opportunities UCD was offering to men as compared
13 to women. (PDF ¶ 86.) Franks also reviewed UCD's proposed
14 addition or elimination of any intercollegiate team and had
15 responsibility to ensure it was a fair process. (PDF ¶ 87.)
16 Franks admits that during the period of 1994-2004, he received
17 and reviewed reports and memos that alerted him to gender
18 inequities. (PDF ¶ 88.)

19 Defendant Warzecka has been UCD's Athletic Director since
20 1995, and as such, was responsible for the overall direction,
21 leadership, and management of the UCD Intercollegiate Athletic
22 program. (PDF ¶¶ 100-01; WUF ¶ 1.) He was responsible for
23 ensuring gender equity in the athletic department, including
24 regular review of compliance with gender equity laws through
25 committee work and the development of gender equity plans. (PDF
26 ¶¶ 102, 104-05.) He also oversaw the addition and elimination of
27 intercollegiate teams. (PDF ¶ 106.) Since 1996, Warzecka has
28 prepared and analyzed UCD's EADA Reports. (PDF ¶ 107.)

1 From approximately 1985 to 2003, defendant Gill-Fisher was
2 the Associate Athletic Director and Supervisor of Physical
3 Education. In 2003, Gill-Fisher was the Senior Associate
4 Athletic Director and Senior Woman Administrator with significant
5 responsibility in the intercollegiate athletic department. Gill-
6 Fisher had a particular expertise in Title IX and had
7 responsibility for UCD's compliance with gender equity laws.
8 (PDF ¶ 126.) Historically, Gill-Fisher authored or significantly
9 contributed to nearly every report related to gender equity at
10 UCD, including reports that acknowledged UCD athletic
11 department's gender equity failings. (PDF ¶ 127.) Defendant
12 Vanderhoef testified that he had faith in Gill-Fisher to make
13 decisions and ensure compliance with gender equity at UCD. (PDF
14 ¶ 130.) Similarly, Shimek and senior athletic department
15 administrators relied on Gill-Fisher's opinion and assessment
16 regarding gender equity. (PDF ¶¶ 131-32.)

17 **C. Equal Opportunities in Athletics**

18 During the relevant time periods in this case, UCD never
19 provided females with athletic opportunities substantially
20 proportionate to their enrollment. (PDF ¶ 46.) Specifically,
21 between 1995 and 2005, UCD was short of exact proportionality by
22 over a hundred varsity slots each year. (PDF ¶ 47.) A November
23 9, 1992 UCD memorandum from defendant Gill-Fisher noted that UCD
24 has a "backward slide in compliance" and concluded that UCD
25 "cannot continue with current practices and not risk a law suit
26 and/or investigation by the OCR." The memorandum further
27 provided, "I believe that unless we make some changes immediately
28 and have on file a plan for compliance in these areas our current

1 situation is indefensible. . . . we are not being fair to women
2 athletes as things currently stand and in my opinion we are
3 violating the law." (PDF ¶ 46.) Two years later, a September 1,
4 1994 UCD memorandum from Gill-Fisher admitted that "participation
5 ratios persist as the most consistent finding of non-compliance
6 at U.C. Davis" (PDF ¶ 46.) By an internal UCD letter
7 dated January 13, 1998, defendant Franks was informed that UCD
8 was not where it should be in regards to Title IX compliance.
9 (PDF ¶ 46.) By letter dated December 2, 1998, California
10 National Organization for Women requested information from
11 defendant Warzecka regarding UCD's plan to rectify the 11.9%
12 discrepancy between percentages of women enrolled and women
13 student-athletes. (PDF ¶ 46.) That same year, Warzecka
14 acknowledged that a gender imbalance in the athletic department
15 "is not a new issue." (PDF ¶ 53.) The 1999 UCD Title IX Working
16 Group admitted that the participation rates of women in the
17 varsity program was not substantially proportionate. (PDF ¶ 46.)
18 The 2001-2002 Equity in Athletics Plan acknowledged that the
19 participation rates of women in the varsity program was not
20 substantially proportionate. (PDF ¶ 46.) An email dated
21 November 15, 2002, from defendant Gill-Fisher to Shimek warned
22 that participation rates for women in UCD varsity athletics
23 continued to worsen, falling from 6.8% to 9.7% in just one year.
24 (PDF ¶ 46.) The number of participation opportunities at UCD
25 dropped by a total of 63 between 1999 and 2005; in 1999-2000, 424
26 female athletes participated, while in 2004-2005, only 368 female
27 athletes participated. (PDF ¶¶ 57-59.) UCD's expert agrees that
28 the drop during this time period was "drastic." (PDF ¶ 60.)

Between 1999 and 2005, women student enrollment at UCD experienced significant growth. (PDF ¶ 61.) However, from 1995 to 2003, UCD didn't communicate to female students that they could seek the addition of a new women's varsity sport or the process for doing so. (PDF ¶ 62.) Rather, during the same time period, UCD rejected varsity applications from numerous women club team members. (PDF ¶ 48.) Except for the addition of indoor track for women in 1999,¹² defendants took no further steps to add women's athletic opportunities until 2005.¹³ (PDF ¶¶ 54, 56.) Indeed, in 2003, when it considered applications to elevate a women's sport to varsity status, it received applications from six sports, five of which it rejected. (PDF ¶ 64.)

D. Procedural Background

On December 18, 2003, plaintiffs filed the instant action on behalf of themselves and a putative class, asserting six claims for relief: (1) violation of Title IX based on unequal opportunities; (2) violation of Title IX based on unequal financial assistance; (3) retaliation in violation of Title IX; (4) violation of 42 U.S.C. § 1983; (5) violation of the California Unruh Civil Rights Act; and (6) violation of public policy. Defendant filed a motion to dismiss pursuant to Federal

¹² Plaintiffs contend that this did not offer new athletic opportunities for women because UCD treats indoor and outdoor track as a combined sport, and thus, it merely extended the season for the same varsity outdoor track female athletes. (PDF ¶ 56.)

¹³ In 2005 UCD added women's golf, which plaintiffs contend added only seven opportunities for women at UCD. (PDF ¶ 55.)

1 Rule of Civil Procedure 12(b)(6) on March 5, 2004. (Defs.' Mot.
2 to Dismiss (Docket #13-15), filed Mar. 5, 2004.) The court
3 denied the motion on May 6, 2004. (Mem. & Order (Docket #25),
4 filed May 6, 2004).

5 Unfortunately, both defendants' and plaintiffs' counsel
6 suffered illnesses throughout the course of the litigation. As a
7 result, both parties stipulated to extend deadlines and to stay
8 proceedings. In August 2006, plaintiffs obtained new counsel.
9 (Notice of Appearance (Docket #134), filed Aug. 18, 2006.) The
10 parties submitted a joint status report on January 19, 2007, and
11 active litigation resumed. (Joint Status Report (Docket #154),
12 filed Jan. 19, 2007.)

13 On February 2, 2007, plaintiffs' filed a motion to amend the
14 complaint to add new plaintiffs and allegations. (Pls.' Mot. to
15 Amend (Docket #158), filed Feb. 2, 2007.) The court denied the
16 motion on March 20, 2007.¹⁴ (Mem. & Order (Docket #175), filed
17 Mar. 20, 2007.) The parties thereafter stipulated to dismiss the
18 class claims. (Mem. & Order (Docket #195), filed June 12, 2007.)

19 On June 5, 2007, defendants filed a motion for judgment on
20 the pleadings pursuant to Federal Rule of Civil Procedure 12(c).
21 (Defs.' Mot. for J. on Pleadings (Docket #188), filed June 5,
22 2007.) The court granted the motion for all claims, except
23

24 ¹⁴ On July 24, 2007, the proposed new plaintiffs initiated
25 a separate lawsuit against UCD. On October 20, 2009, the court
26 entered final approval on a Stipulated Judgment and Order,
27 granting broad injunctive relief on behalf of a class of "All
28 present, prospective, and future women students at the University
of California at Davis who seek to participate in and/or who are
deterred from participating in intercollegiate athletics at the
University of California at Davis during the Compliance Period."
(Stip. Judgment & Order (Docket #121), filed Oct. 20, 2009.)

1 plaintiffs' claim against UCD for ineffective accommodation.
2 Specifically, the court granted defendants' motion on plaintiffs'
3 claims under 42 U.S.C. § 1983 against the individual defendants
4 for violation of the Equal Protection Clause. Noting a split
5 among the Circuits and the absence of any Ninth Circuit
6 precedent, the court concluded that plaintiffs' § 1983 claims
7 were subsumed by their Title IX claims. (Mem. & Order (Docket
8 #226), filed Oct. 18, 2007.)

9 On January 11, 2008, defendants filed a motion for summary
10 judgment on the sole remaining claim. (Defs.' Mot. for Summ. J.
11 (Docket #280), filed Jan. 11, 2008.) The court granted the
12 motion, concluding that a claim for damages arising out of
13 ineffective accommodation under Title IX required notice to the
14 institution and the opportunity to cure. The court found that
15 plaintiffs' had failed to give UCD notice and an opportunity to
16 cure. Accordingly, on April 23, 2008, the court entered judgment
17 and closed the case. (Mem. & Order (Docket #368), filed Apr. 23,
18 2008.)

19 Plaintiffs appealed to the Ninth Circuit Court of Appeals.
20 On April 29, 2010, the Ninth Circuit issued its mandate,
21 reversing the court's dismissal of plaintiffs' § 1983 claims
22 against the individual defendants and Title IX ineffective
23 accommodation claim against UCD. With respect to plaintiffs' §
24 1983 claims, the Ninth Circuit noted that subsequent to the
25 court's order, the Supreme Court held in Fitzgerald v. Barnstable
26 School Committee, 129 S. Ct. 788 (2009), that Title IX does not
27 bar § 1983 suits to enforce rights under the Equal Protection
28 Clause. Mansourian v. Regents of Univ. of Cal., 602 F.3d 957,

1 973 (9th Cir. 2010). With respect to plaintiffs' Title IX claim,
2 the Ninth Circuit concluded pre-litigation notice and opportunity
3 to cure is not necessary in cases alleging unequal provision of
4 athletic opportunities in violation of Title IX. Id. at 969.
5 Specifically, it reasoned that the failure to provide equal
6 athletic opportunities rested on an affirmative and intentional
7 institutional decision; thus, imposing a notice requirement would
8 not supply universities with information of which they are
9 legitimately unaware. Id. at 968. The Ninth Circuit also found
10 that there were triable issues of fact regarding whether UCD had
11 complied with Title IX's requirements of providing equal athletic
12 opportunities to students of both sexes. Id. at 969-73.

13 STANDARD

14 The Federal Rules of Civil Procedure provide for summary
15 judgment where "the pleadings, the discovery and disclosure
16 materials on file, and any affidavits show that there is no
17 genuine issue as to any material fact and that the movant is
18 entitled to judgment as a matter of law." Fed. R. Civ. P. 56(c);
19 see California v. Campbell, 138 F.3d 772, 780 (9th Cir. 1998).
20 The evidence must be viewed in the light most favorable to the
21 nonmoving party. See Lopez v. Smith, 203 F.3d 1122, 1131 (9th
22 Cir. 2000) (en banc).

23 The moving party bears the initial burden of demonstrating
24 the absence of a genuine issue of fact. See Celotex Corp. v.
25 Catrett, 477 U.S. 317, 325 (1986). If the moving party fails to
26 meet this burden, "the nonmoving party has no obligation to
27 produce anything, even if the nonmoving party would have the
28 ultimate burden of persuasion at trial. Nissan Fire & Marine

1 Ins. Co. v. Fritz Cos., 210 F.3d 1099, 1102-03 (9th Cir. 2000).
2 However, if the nonmoving party has the burden of proof at trial,
3 the moving party only needs to show "that there is an absence of
4 evidence to support the nonmoving party's case." Celotex Corp.,
5 477 U.S. at 325.

6 Once the moving party has met its burden of proof, the
7 nonmoving party must produce evidence on which a reasonable trier
8 of fact could find in its favor viewing the record as a whole in
9 light of the evidentiary burden the law places on that party.
10 See Triton Energy Corp. v. Square D Co., 68 F.3d 1216, 1221 (9th
11 Cir. 1995). The nonmoving party cannot simply rest on its
12 allegations without any significant probative evidence tending to
13 support the complaint. See Nissan Fire & Marine, 210 F.3d at
14 1107. Instead, through admissible evidence the nonmoving party
15 "must set for specific facts showing that there is a genuine
16 issue for trial." Fed. R. Civ. Proc. 56(e).

17 ANALYSIS

18 Defendants move for summary judgment on plaintiffs' § 1983
19 claims, alleging violations of the Equal Protection Clause of the
20 Fourteenth Amendment of the United States Constitution.
21 Plaintiffs contend that defendants violated their rights under
22 the Equal Protection Clause in three ways: (1) by affording
23 plaintiffs fewer opportunities to compete in varsity athletics
24 than they did men program-wide; (2) by purposefully removing
25 plaintiffs from the varsity wrestling program based on gender;
26 and (3) by imposing permanent barriers to the participation of
27 plaintiffs in the varsity wrestling program through application
28 of the wrestle-off policy.

1 **A. Statute of Limitations**

2 Defendants move to dismiss plaintiffs' § 1983 claims on the
3 basis that they are barred by the one year statute of
4 limitations. Specifically, defendants contend that plaintiffs'
5 claims are based upon discrete acts for which claims must have
6 been filed before Fall 2002. Plaintiffs contend that their
7 claims are timely because they arise out of defendant's policy of
8 discrimination, which denied equal access to athletic
9 participation and scholarship opportunities each and every day
10 they attended the University.

11 The applicable statute of limitations for plaintiffs'
12 Section 1983 claim is the same as California's personal injury
13 statute of limitations. Maldonado v. Harris, 370 F.3d 945, 954
14 (9th Cir. 2004); Azer v. Connell, 306 F.3d 930, 935 (9th Cir.
15 2002). In California, an aggrieved party must commence an action
16 for personal injury caused by an alleged wrongful act or neglect
17 within two years of the act. Cal. Code Civ. Proc. § 335.1. The
18 two-year limitations period, however, was extended in 2003;
19 before January 1, 2003, when § 335.1 became effective, the
20 limitations period for personal injury claims was one year. Cal.
21 Code Civ. Proc. § 340(3), repealed.

22 A legislative extension of the statute of limitations period
23 will extend the limitations period of an actionable claim if the
24 extension occurred *before* the claim for relief became time barred
25 under the prior limitations period. See Maldonado, 370 F.3d at
26 955; Douglas Aircraft Co. v. Cranston, 58 Cal. 2d 462, 465
27 (1962). On the other hand, once a claim is time barred it will
28 not be revived by the extension to the applicable limitations

1 period unless the legislature expressly declared that the
 2 amendment of the limitations period applied retroactively.
 3 Maldonado, 370 F.3d at 955; Bartman v. Estate of Bartman, 83 Cal.
 4 App. 3d 780, 787-78 (1978). Plaintiffs initiated this lawsuit on
 5 December 18, 2003.

6 "Determining whether a plaintiff's charge is timely . . .
 7 requires identifying precisely the unlawful . . . practice of
 8 which he complains." Lewis v. City of Chicago, 130 S. Ct. 2191,
 9 2197 (2010) (internal quotations and citation omitted).¹⁵

10 **1. Discrete Acts**

11 "A discrete retaliatory or discriminatory act 'occurred' on
 12 the day that it happened." National R.R. Passenger Corp. v.
 13 Morgan, 536 U.S. 101, 110 (2002). Where a discrete act is the
 14 basis for a discrimination claim, the timely filing period begins
 15 to run from that date. Id. Such acts "are not actionable if
 16 time barred, even when they are related to acts alleged in timely
 17 filed charges." Id. at 113.

18 The term "practice" does not convert related discrete acts
 19 into a single unlawful practice for the purposes of timely
 20 filing. Morgan, 536 U.S. 101, 111 (2002). The Court has defined

21
 22 ¹⁵ Both plaintiffs and defendants contend that the court
 23 has already resolved the statute of limitations issue in their
 24 favor. The court acknowledges that it has addressed the statute
 25 of limitations in its orders on defendants' motion to dismiss,
 26 defendants' motion for judgment on pleadings, and defendants'
 27 motion for summary judgment. The court has concluded that
 28 plaintiffs' claims based on discrete acts are time-barred while
 plaintiffs' claims based on systemic violations are not. While
 the Ninth Circuit did not address the court's rulings regarding
 plaintiffs' claims based upon discrete acts, it affirmed the
 court's rulings regarding systemic violations. See Mansourian,
 602 F.3d at 973-74. As set forth, *infra*, the court draws the
 same distinctions and reaches the same conclusions in response to
 the individual defendants' motions for summary judgment.

1 a "discrete act" of discrimination as one that constitutes a
2 separate, actionable unlawful practice that is temporally
3 distinct. Id. at 114. In the employment context, the Court
4 pointed to "termination, failure to promote, denial of transfer,
5 [and] refusal to hire" as examples of such discrete acts. Id. A
6 cause of action accrues when the discrete, unlawful action
7 occurred. Id. If a defendant "engages in a series of acts each
8 of which is intentionally discriminatory, then a fresh violation
9 takes place when each act is committed." Ledbetter v. Goodyear
10 Tire & Rubber Co., Inc., 550 U.S. 618, 628 (2007). However, "a
11 new violation does not occur, and a new charging period does not
12 commence, upon the occurrence of subsequent nondiscriminatory
13 acts that entail adverse effects resulting from the past
14 discrimination." Id. (discussing the Court's holding in Morgan
15 and other related cases).

16 The current *effects* of discriminatory conduct "cannot
17 breathe life into prior, uncharged conduct." Id. In Ledbetter,
18 a female retiree sued her former employer under Title VII and the
19 Equal Pay Act for alleged sex discrimination reflected in
20 negative evaluations, which resulted in her receiving lower
21 paychecks than her male counterparts. Id. at 2163-64. The
22 plaintiff argued that each of the paychecks she received
23 constituted a new, actionable discriminatory act. Id. at 2169.
24 The Court rejected this argument, holding that the actionable
25 discrete conduct occurred when the pay decision was made, not
26 when a paycheck was issued pursuant to that allegedly
27 discriminatory decision. Id. at 2175-76; see Tobin v. Liberty
28 Mut. Ins. Co., 553 F.3d 121, 130 (1st Cir. 2009) (holding that

1 the denial of a disabled employee's request for accommodation is
2 a discrete discriminatory act that starts the clock running on
3 the day it occurs because it does not require repeated conduct to
4 establish an actionable claim).

5 In this case, plaintiff's Equal Protection claims arising
6 from (1) the alleged purposeful removal of plaintiffs from the
7 varsity wrestling program based on gender; and (2) the imposition
8 of permanent barriers to the participation of plaintiffs in the
9 varsity wrestling program by application of the "wrestle-off
10 policy" are discrete acts that occurred, at latest, in the Fall
11 of 2001. Specifically, plaintiffs claim that defendant UCD first
12 excluded them from the wrestling program and then failed to give
13 them a fair opportunity to obtain a position on the team by
14 requiring them to compete against men, using men's rules. These
15 claims are akin to a claim of termination and failure to hire or
16 promote in the employment context. As such, they are
17 appropriately characterized as discrete acts, and the cause of
18 action accrued when the conduct occurred in Fall 2001.

19 While plaintiffs claim that the discriminatory acts
20 continued because they were unable to wrestle each and every day
21 that they were students at UCD, this inability was merely the
22 *effect* of defendant's prior, allegedly discriminatory conduct.
23 There is no evidence that defendants ever removed plaintiffs from
24 the team after Fall 2001 or applied the allegedly discriminatory
25 wrestle-off policy against them after Fall 2001.¹⁶ As set forth

26
27 ¹⁶ The court notes that this analysis might be different
28 if there was any evidence that defendants continued to use the
alleged discriminatory "wrestle-off" policy within the
limitations period. In Lewis v. City of Chicago, the Supreme

1 in Ledbetter, the current effects of discriminatory conduct does
2 not extend the statute of limitations. 127 S. Ct. at 2169.

3 The rationale applied by the Ninth Circuit in Cherosky v.
4 Henderson is similarly applicable to some of the claims in this
5 case. 330 F.3d 1243 (9th Cir. 2003). In Cherosky, current and
6 former employees brought suit against the United States Postal
7 Service under the Americans with Disabilities Act, challenging
8 the denial of their requests to wear respirators while on duty.
9 Id. at 1244-45. The Ninth Circuit found that the heart of the
10 plaintiffs' complaint stemmed from the individualized decisions
11 to deny the plaintiffs' requests and, as such, were discrete
12 acts. Id. at 1247. Similarly, in this case, the allegations in
13 plaintiff's complaint challenging their removal from the
14 wrestling team and the alleged barriers imposed to prevent them
15 from gaining a place on the wrestling team stems from
16 individualized decisions by defendants regarding the UCD
17 wrestling program and these particular plaintiffs. As such,
18 these decisions are discrete acts.

19 _____
20 Court held that a disparate treatment claim under Title VII could
21 be based on the subsequent application of an alleged
22 discriminatory policy that had been adopted outside of the
23 limitations period. 130 S. Ct. at 2197. In Lewis, the
24 plaintiffs challenged selection of firefighters based upon the
25 results of an allegedly discriminatory test administered in 1995.
While it was undisputed that a challenge to the administration of
the test and the selection of the first round of applicants from
the scores was time-barred, the Court held that the use of those
same test scores to select applicants over the next six years
constituted new actionable violations. Id. at 2199.

26 However, in this case, there are no allegations or evidence
27 that defendants ever applied the same allegedly discriminatory
28 policy to plaintiffs after the try-outs in the Fall 2001.
Accordingly, implementation and application of the allegedly
discriminatory wrestle-off policy to plaintiffs in Fall 2001 is
time-barred.

1 Therefore, the court concludes that plaintiff's Equal
2 Protection claims arising from (1) the alleged purposeful removal
3 of plaintiffs from the varsity wrestling program based on gender;
4 and (2) the imposition of permanent barriers to the participation
5 of plaintiffs in the varsity wrestling program through
6 application of the wrestle-off policy are discrete acts that
7 accrued in Fall 2001. The statute of limitations then in effect
8 was one year and expired in Fall 2002, prior to the filing of the
9 complaint in this action. Accordingly, plaintiffs' claims based
10 on this conduct is time-barred, and defendants' motions for
11 summary judgment with respect to these claims are GRANTED.¹⁷

12 **2. Systemic Discrimination**

13 A plaintiff may set forth a claim for unlawful
14 discrimination by showing a systematic policy or practice of
15 discrimination that inflicts injury during the limitations
16 period. Douglas v. Cal. Dept. of Youth Authority, 271 F.3d 812,
17 822 (9th Cir. 2001); see Gutowsky v. County of Placer, 108 F.3d
18 256, 259 (9th Cir. 1997). "A systemic violation claim requires
19 no identifiable act of discrimination in the limitations period,
20 and refers to general practices or policies." Id. (internal
21 quotations and citation omitted). "In other words, if both
22 discrimination and injury are ongoing, the limitations clock does
23 not begin to tick until the invidious conduct ends." Id.
24 (quotation and citation omitted).

26
27 ¹⁷ The court also notes that while this alleged conduct
28 may not be independently actionable, it may be used as evidence
in support of plaintiffs' timely claims of intentional, systemic
discrimination.

1 The Ninth Circuit has expressly held in this case that "[a]
2 university's ongoing and intentional failure to provide equal
3 athletic opportunities for women is a systemic violation."
4 Mansourian, 602 F.3d at 974. Further, § 1983 "is presumptively
5 available to remedy a state's ongoing violation of federal law."
6 Id. (quoting AlohaCare v. Haw. Dep't of Human Servs., 572 F.3d
7 740, 745 (9th Cir. 2009)). As such, the Ninth Circuit held that
8 this court was "quite correct" in concluding that plaintiff's
9 claims challenging the lack of women's equal access to athletic
10 participation at UCD were not time-barred.¹⁸

11 As previously noted by both the court and the Ninth Circuit,
12 plaintiffs in this case allege that defendants violated their
13 equal protection rights by affording plaintiffs fewer
14 opportunities to compete in varsity athletics than they did men
15 program-wide. Plaintiffs contend that defendants intentionally
16 engaged in such discriminatory conduct each and every day they
17 attended UCD. Plaintiff Ng graduated in September 2002,
18 plaintiff Mansourian graduated in June 2004, and plaintiff

20 ¹⁸ Defendants assert that this argument is precluded by
21 the court's prior determination regarding the availability of a
22 pattern and practice method of demonstrating liability. The
23 court notes that its pattern and practice analysis was undertaken
24 with respect to plaintiffs' claims arising out of discrete acts
25 conducted prior to the limitations period, not with respect to
26 allegations regarding the systemic unequal and ineffective
accommodation of women in athletics. The court also notes that
this discussion analyzed the availability of method of proof, not
a theory of liability. Therefore, this analysis has no
applicability to the timeliness of plaintiffs' claims regarding
systemic discrimination.

27 Further, as noted *supra*, defendants' conduct that occurred
28 outside of the limitations period may be relevant in
demonstrating an intentional, systemic policy or practice of
discrimination.

1 Mancuso graduated in September 2006. As such, plaintiffs timely
2 filed their complaint regarding their allegation that "UCD
3 violated the Equal Protection Clause by maintaining an athletics
4 program that discriminates on the basis of gender."¹⁹
5 Mansourian, 602 F.3d at 973 (9th Cir. 2010).

6 **B. Constitutional Violation**

7 Defendants move for summary judgment, asserting that there
8 is insufficient evidence that they intentionally discriminated
9 against plaintiffs or acted with deliberate indifference to their
10 constitutional rights. Plaintiffs oppose the motion, arguing
11 that defendants knowingly violated their Equal Protection rights
12 by denying them an equal opportunity to participate in varsity
13 sports.

14 The Equal Protection Clause of the Fourteenth Amendment
15 provides that no State shall "deny to any person within its
16 jurisdiction the equal protection of the laws." U.S. Const.
17 Amdt. 14, § 1. This is "essentially a direction that all
18 similarly situated persons should be treated alike." City of
19 Cleburne v. Cleburne Living Ctr., 473 U.S. 432, 439 (1985). "The
20 purpose of the equal protection clause of the Fourteenth
21 Amendment is to secure every person within the State's
22 jurisdiction against intentional and arbitrary discrimination,
23 whether occasioned by express terms of a statute or by its

24 ¹⁹ The court notes that while plaintiffs' opposition
25 proffered three bases for their Equal Protection claim, the Ninth
26 Circuit only defined plaintiffs' Equal Protection claim as one
27 challenging UCD's athletic program. Mansourian v. Regents of
28 Univ. of Cal., 602 F.3d 957, 973 (9th Cir. 2010). Indeed, it was
only with respect to this limited definition of plaintiffs' claim
that the Ninth Circuit affirmed the court's conclusion that
plaintiffs' claim was timely filed.

1 improper execution through duly constituted agents." Sioux City
2 Bridge Co. v. Dakota County, 260 U.S. 441, 445 (1923); see
3 Williams v. Vidmar, 367 F. Supp. 2d 1265, 1270 (N.D. Cal. 2005)
4 (noting that the Equal Protection clause "is not a source of
5 substantive rights or liberties, but rather a right to be free
6 from discrimination in statutory classifications and other
7 governmental activity"). Accordingly, "[t]o establish a § 1983
8 equal protection violation, the plaintiffs must show that the
9 defendants, acting under color of state law, discriminated
10 against them as members of an identifiable class and that the
11 discrimination was intentional."²⁰ Flores v. Morgan Hill Unified
12 Sch. Dist. ("Flores"), 324 F.3d 1130, 1134 (9th Cir. 2003)
13 (citing Reese v. Jefferson Sch. Dist. No. 14J, 208 F.3d 736, 740
14 (9th Cir. 2000); Oona R.S. v. McCaffrey, 143 F.3d 473, 476 (9th
15 Cir. 1998)).

16 Where a University decides "to sponsor intercollegiate
17 athletics as part of its educational offerings, this program
18 'must be made available to all on equal terms.'" Haffer v. Temple
19 Univ., 678 F. Supp. 517, 525 (E.D. Pa. 1998) (quoting Brown v.
20 Bd. of Educ., 347 U.S. 483, 493 (1954)). The Ninth Circuit has
21 recognized that not only must "overall athletic opportunities . .
22 . be equal" to satisfy the Equal Protection Clause, but that
23 "denial of an opportunity in a specific sport, even when overall

24
25 ²⁰ A party seeking to uphold a gender-based classification
26 must demonstrate that the classification "serves important
27 governmental objectives and that the discriminatory means
28 employed are substantially related to the achievement of those
objectives." Mississippi Univ. for Women v. Hogan, 458 U.S. 718,
724 (1982). In this case, defendants submit neither evidence nor
argument in support of an important government objective or a
substantial relationship.

opportunities are equal, can be a violation of the equal protection clause." Clark v. Arizona Interscholastic Ass'n, 695 F.2d 1126, 1130-31 (9th Cir. 1982); see Hoover v. Meilkejohn, 430 F. Supp. 164, 170 (D. Colo. 1977) (noting that the standard under the Equal Protection Clause "should be one of comparability, not absolute equality," where male and female teams are given "substantially equal support" for "substantially comparable programs"); Leffel v. Wisconsin Interscholastic Athletic Ass'n, 444 F. Supp. 1117, 1122 (D. Wis. 1978) ("[T]he defendants may not afford an educational opportunity to boys that is denied to girls.").

Proof of discriminatory intent or purpose is required to show a violation of the Equal Protection Clause. City of Cuyahoga Falls v. Buckeye Cmty. Hope Found., 538 U.S. 188, 194 (2003). Such intent is satisfied by a showing that the defendants either intentionally discriminated or acted with deliberate indifference. Flores, 324 F.3d at 1135.

Discriminatory intent "implies that the decision maker . . . selected or reaffirmed a particular course of action at least in part 'because of' not merely 'in spite of' its adverse effects upon an identifiable group." Personnel Adm'r v. Feeney, 442 U.S. 256, 279 (1979); see Flores v. Pierce, 617 F.2d 1386, 1389 (9th Cir. 1980) (recognizing that the deviation from previous procedural patterns and the adoption of an ad hoc method of decision making without reference to fixed standards, among other things, were sufficient to raise an inference of pretext on an equal protection claim). Deliberate indifference may be found if a school official or administrator responds or fails to respond

1 to known discrimination in a manner that is clearly unreasonable.
2 See Flores, 324 F.3d at 1135.

3 "[D]irect, personal participation is not necessary to
4 establish liability for a constitutional violation." al-Kidd v.
5 Ashcroft, 580 F.3d 949, 965 (9th Cir. 2009) (quoting Kwai Fun
6 Wong v. United States, 373 F.3d 952, 966 (9th Cir. 2004)).

7 Supervisors can be held liable under § 1983:

8 (1) for setting in motion a series of acts by others,
9 or knowingly refusing to terminate a series of acts by
10 others, which they knew or reasonably should have known
11 would cause others to inflict constitutional injury;
12 (2) for culpable action or inaction in training,
supervision, or control of subordinates; (3) for
acquiescence in the constitutional deprivation by
subordinates; or (4) for conduct that shows a "reckless
or callous indifference to the rights of others."

13 Id. (quoting Larez v. City of Los Angeles, 946 F.2d 630, 646 (9th
14 Cir. 1991)). Moreover, the Ninth Circuit has expressly held that
15 school officials "are liable for their own discriminatory actions
16 in failure to remedy a known [discriminatory] environment." Oona
17 R.S., 143 F.3d at 477 (affirming the district court's holding
18 that individual defendants were not entitled to qualified
19 immunity from the plaintiff's peer sexual harassment claim based
20 upon a known hostile environment).

21 **1. Defendant Vanderhoef**

22 In this case, plaintiffs present evidence that defendant
23 Vanderhoef was deliberately indifferent to plaintiffs'
24 constitutional right to equal treatment in athletics. It is
25 undisputed that Vanderhoef held ultimate responsibility for UCD's
26 compliance with gender equity requirements. It is also
27 undisputed that Vanderhoef tracked UCD's Title IX compliance and
28 met frequently with officials regarding gender equity.

1 Plaintiffs present evidence that during the relevant time periods
2 in this case, UCD never provided females with athletic
3 opportunities substantially proportionate to their enrollment.
4 Further, "the elimination of women from the varsity wrestling
5 team . . . took place in the context of an overall contraction of
6 female athletic participation opportunities that began in 2000."
7 Mansourian, 602 F.3d at 970. Moreover, the Ninth Circuit
8 concluded that UCD eliminated women's varsity athletic
9 opportunities "in the context of a women's athletics program that
10 was, at best, stagnant." Id. Accordingly, because plaintiffs
11 have presented evidence that (1) defendant Vanderhoef was
12 ultimately responsible for gender equity in athletics at UCD; (2)
13 defendant Vanderhoef tracked UCD's compliance with Title IX,
14 which during all relevant times was demonstrating greater
15 disparity in gender equity; and (3) defendant Vanderhoef failed
16 to take or direct any action to rectify this known, allegedly
17 discriminatory circumstance, plaintiffs have raised a triable
18 issue of fact that defendant Vanderhoef acquiesced in the
19 constitutional deprivation of equal rights by subordinates and
20 showed "callous indifference" to the rights of plaintiffs as
21 female athletes. See Flores, 324 F.3d at 1136 (holding that a
22 school administrator's failure to investigate and remedy a known
23 discriminatory circumstance that impacted the plaintiffs
24 supported a finding a deliberate indifference).

25 **2. Defendant Franks**

26 Plaintiffs also present evidence that defendant Franks was
27 deliberately indifferent to plaintiffs' constitutional right to
28 equal treatment in athletics. It is undisputed that Franks was

1 responsible for ensuring that men and women were treated equally
2 in the athletic department, including evaluating whether the
3 department was providing equitable participation opportunities
4 for female students. It is also undisputed that during the
5 period of 1994-2004, Franks received and reviewed reports and
6 memos that alerted him to gender inequities. However, despite
7 the responsibility to ensure gender equity and the knowledge that
8 UCD was not providing such equity, plaintiffs present evidence
9 that Franks failed to take or direct any action to rectify this
10 known, allegedly discriminatory circumstance. Accordingly,
11 plaintiffs have raised a triable issue of fact that defendant
12 Franks showed "callous indifference" to the rights of plaintiffs
13 as female athletes. See Flores, 324 F.3d at 1135-36 (holding
14 that a school administrator's failure to take any further steps
15 once he knew his remedial measures were inadequate supported a
16 finding of deliberate indifference).

17 **3. Defendant Warzecka**

18 Plaintiffs similarly present evidence that defendant
19 Warzecks was deliberately indifferent to plaintiffs'
20 constitutional right to equal treatment in athletics. It is
21 undisputed that since 1995, Warzecka was responsible for ensuring
22 gender equity in the athletic department, including regular
23 review of compliance with gender equity laws through committee
24 work and the development of gender equity plans and oversight
25 regarding the addition and elimination of intercollegiate
26 programs. Since 1996, Warzecka has prepared and analyzed UCD's
27 EADA Reports, which, during the relevant periods, reflected
28 increasing gender disparity in athletic opportunities. Further,

1 as a defendant responsible for the oversight of the addition and
2 elimination of teams, plaintiffs present sufficient evidence from
3 which a reasonable juror could infer that Warzecka was aware that
4 UCD was eliminating varsity athletic opportunities for women at a
5 time when overall female athletic participation was decreasing
6 "drastically." Plaintiffs also present evidence that despite
7 this knowledge, numerous varsity applications from female
8 students were rejected. Accordingly, plaintiffs have raised a
9 triable issue of fact that defendant Warzecka showed "callous
10 indifference" to the rights of plaintiffs as female athletes.
11 See Flores, 324 F.3d at 1135-36.

12 **4. Defendant Gill-Fisher**

13 Finally, plaintiffs present sufficient evidence that
14 defendant Gill-Fisher was deliberately indifferent to plaintiffs'
15 constitutional right to equal treatment in athletics. It is
16 undisputed that Gill-Fisher had responsibility for UCD's
17 compliance with gender equity laws. It is also undisputed that
18 Gill-Fisher authored or significantly contributed to nearly every
19 report related to gender equity at UCD, including reports that
20 acknowledged UCD athletic department's gender equity failings.
21 Indeed in 2002, Gill-Fisher noted that participation rates for
22 women in UCD varsity athletics continued to worsen, falling from
23 6.8% to 9.7% in just one year. However, despite defendant Gill-
24 Fisher's responsibility over compliance with gender equity laws
25 and despite knowledge of UCD's lack of gender equity in athletic
26 participation at the relevant times, plaintiffs present evidence
27 that Gill-Fisher failed to take or direct any action to rectify
28 this known, allegedly discriminatory circumstance. Accordingly,

plaintiffs have raised a triable issue of fact that defendant Gill-Fisher showed "callous indifference" to the rights of plaintiffs as female athletes. See Flores, 324 F.3d at 1135-36.

C. Qualified Immunity

Defendants contend that even if there are triable issues of fact regarding whether a constitutional violation occurred, they are entitled to qualified immunity because they did not violate a clearly established constitutional right. Plaintiffs contend that the availability of a constitutional claim arising out of the unequal treatment of women in high school and college athletics is well-settled.

"Government officials who perform discretionary functions generally are entitled to qualified immunity from liability for civil damages 'insofar as their conduct does not violate clearly established statutory or constitutional rights of which a reasonable person would have known.'" Flores, 324 F.3d at 1134 (quoting Harlow v. Fitzgerald, 457 U.S. 800, 818 (1982)).

"Determining whether officials are owed qualified immunity involves two inquiries: (1) whether, taken in the light most favorable to the party asserting the injury, the facts alleged show the officer's conduct violated a constitutional right; and (2) if so, whether the right was clearly established in light of the specific context of the case." al-Kidd v. Ashcroft, 580 F.3d 949, 964 (9th Cir. 2009) (citing Saucier v. Katz, 533 U.S. 194, 201 (2001)). "For a constitutional right to be clearly established, its contours must be sufficiently clear that a reasonable official would understand that what he is doing violates that right." Id. (quoting Hope v. Pelzer, 536 U.S. 730,

1 739 (2002) (internal quotation marks omitted)). It is within the
2 court's "sound discretion" to address these two prongs in any
3 sequence it deems appropriate. Pearson v. Callahan, --- U.S.
4 ---, 129 S.Ct. 808, 818 (2009).

5 In order to find that the law was clearly established, a
6 court "need not find a prior case with identical, or even
7 'materially similar,' facts." Flores, 324 F.3d at 1136-37
8 (quoting Hope, 536 U.S. 730). Indeed, "officials can still be on
9 notice that their conduct violates established law even in novel
10 factual circumstances." Hope, 536 U.S. at 741. Rather, a court
11 must "determine whether the preexisting law provided the
12 defendants with fair warning that their conduct was unlawful."
13 Flores, 324 F.3d at 1137 (internal quotations omitted) (noting
14 that case law can render the law clearly established).

15 Specifically, the Supreme Court has held:

16 For a constitutional right to be clearly established,
17 its contours "must be sufficiently clear that a
18 reasonable official would understand that what he is
19 doing violates that right. This is not to say that an
20 official action is protected by qualified immunity
unless the very action in question has previously been
held unlawful; but it is to say that in the light of
preexisting law the unlawfulness must be apparent."

21 Hope, 536 U.S. at 739 (quoting Anderson v. Creighton, 483 U.S.
22 635, 640 (1987)); see al-Kidd, 580 F.3d at 971 (noting that
23 "dicta, if sufficiently clear, can suffice to clearly establish a
24 constitutional right.") (internal quotation omitted)).

25 At the time of the alleged discriminatory conduct in this
26 case, the law, as set forth by the United States Supreme Court
27 and the Ninth Circuit, was clear that the Equal Protection Clause
28 of the Fourteenth Amendment creates the right to be free from

1 purposeful discrimination in education by state actors.
2 Mississippi Univ. for Women, 458 U.S. at 731; Oona, R.S., 143
3 F.3d at 476 (holding that it was clearly established well prior
4 to 1988 that the Equal Protection clause proscribed any
5 purposeful discrimination by state actors on the basis of
6 gender). More specifically, as early as 1982, the Ninth Circuit
7 recognized that the Equal Protection Clause may be violated when
8 overall athletic opportunities are unequal as well as when there
9 is inequality in opportunity in a given sport. Clark, 695 F.2d
10 at 1130-31 (acknowledging the Equal Protection right, but holding
11 that the discrimination in favor of an all girls volleyball team
12 was substantially related to an important governmental interest).

13 Further, to the extent that Title IX encompasses the same or
14 similar principles regarding equal access to athletic
15 opportunities as those required by the Equal Protection Clause,
16 the Ninth Circuit has expressly stated in this case,

17 The statute known as Title IX, 20 U.S.C. § 1681, is
18 widely recognized as the source of a vast expansion of
19 athletic opportunities for women in the nation's
20 schools and universities, so much so that a company
that sells women's athletic apparel now mimics its
name. See www.titlenine.com.

21 Mansourian, 602 F.3d at 961. Indeed, the Ninth Circuit expressly
22 held that because a University has a clear, "affirmative
23 obligation[] to provide nondiscriminatory athletic participation
24 opportunities and continually to assess and certify compliance
25 with Title IX," a University need not receive notice and an
26 opportunity to respond before a plaintiff's filing for a claim of
27 monetary damages arising out of alleged ineffective
28 accommodation. Id. at 968. While the court notes that the Ninth

1 Circuit addressed the University's liability as an institution,
2 plaintiffs present evidence that defendants in this case were
3 those responsible for ensuring the University's compliance with
4 Title IX, specifically, and gender equity, generally. As set
5 forth above, the plaintiffs also presented evidence that each
6 individual defendant was deliberately indifferent²¹ to
7 plaintiffs' constitutional right to equal access to athletic
8 opportunities. Therefore, defendants are not entitled to
9 qualified immunity.

10
11
12
13 ²¹ All defendants assert that UCD was Title IX compliant
14 or that, at minimum, they reasonably believed UCD was Title IX
15 compliant. However, the Supreme Court has noted, "[e]ven where
16 particular activities and particular defendants are subject to
17 both Title IX and the Equal Protection Clause, the standards
18 establishing liability may not be wholly congruent." Fitzgerald,
19 129 S. Ct. at 797. It is unclear whether UCD's or defendants'
20 compliance with Title IX's interpretive regulations would serve
21 as an adequate defense to plaintiffs' Equal Protection claims.

18 However, the court need not reach this issue. The Ninth
19 Circuit previously held that plaintiffs raised a triable issue of
20 fact regarding UCD's compliance with Title IX. Through this
21 motion, as set forth *infra*, plaintiffs have also presented
22 sufficient evidence that each individual defendant was
23 responsible for ensuring gender equity, was aware of the alleged
24 lack of compliance with both Title IX and gender equity
25 generally, and failed to take or direct any conduct to remedy the
26 allegedly discriminatory situation.

23 Further, defendants' reliance on the OCR settlement is
24 irrelevant to the issue before the court in this case. The OCR
25 never addressed whether UCD was Title IX compliant or, more
26 importantly, whether UCD was offering female student athletes
27 equal access to athletic opportunities sufficient to satisfy the
28 Equal Protection Clause. (See Mem. & Order (Docket #368), filed
Apr. 23, 2008, at 14-15 (noting that plaintiffs did not provide
defendants with notice and an opportunity to cure a Title IX
violation arising out of ineffective accommodation because none
of plaintiffs' OCR complaints provided any indication of a claim
for failure to provide sufficient athletic opportunities for
women).)

1 Accordingly, defendants' motions for summary judgment
2 regarding plaintiffs' claims arising out of the provision of
3 unequal athletic opportunities are DENIED.

4 **CONCLUSION**

5 For the foregoing reasons, defendants' motions for summary
6 judgment are GRANTED in part and DENIED in part. To the extent
7 plaintiffs' § 1983 claims are based upon the removal of
8 plaintiffs from the varsity wrestling program or upon the
9 imposition of permanent barriers to the participation of
10 plaintiffs in the varsity wrestling program through application
11 of the wrestle-off policy, such claims are dismissed as time-
12 barred. However, plaintiffs have presented triable issues of
13 fact with respect to their § 1983 claims arising out of the
14 assertion that defendants violated the Equal Protection Clause by
15 maintaining an athletics program that discriminates on the basis
16 of gender.

17 IT IS SO ORDERED.

18 DATED: December 8, 2010



FRANK C. DAMRELL, JR.
UNITED STATES DISTRICT JUDGE